Developing National and Regional Positions and Written Comments

A case study from the Philippines

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- 2005: the National Codex Organization (NCO) of the Philippines was created jointly by the Department of Agriculture and the Department of Health through a Joint Administrative Order
- A government-private sector-academe collaboration in developing appropriate national positions on international food safety standards in Codex
- Members:
 - Mandatory: Government agencies responsible for policy, regulatory, and standards setting work relate to food safety
 - Voluntary/by invitation: The academe, individual experts, private organizations that have an interest and a stake in Codex standards and related texts

2010: First Edition of NCO Manual of Operations (MOP) was issued:

- defines the basic foundations and the practical functioning of the NCO
- more importantly, defines the consultative process of developing national (country) positions, including participation and sending of delegates to Codex Committee Sessions

>2018: updated edition

Process of Codex work formalized and institutionalized

- Work of NCO parallels that of Codex and technical work is overseen by a Technical Committee (TC)
- Sub-Committees and Task Forces have equivalent Committees or Task Forces as those in Codex
- Chairmanship of the SCs and TFs are equally apportioned between DA and DOH competent agencies (if one Department chairs the SC, the other Department co-chairs, and vice versa)

NATIONAL CODEX ORGANIZATION (NCO)

Chairpersons and Vice-Chairpersons

SUB-COMMITTEE/	CHAIRPERSON	VICE-CHAIRPERSON
TASK FORCE		
ASEAN Task Force for	Asec. Hansel O. Didulo	Dr. Maria Victoria D. Pinion
CODEX Focal Point	Asst. Secretary For Regulation	FDA-DOH
SC on Cereals, Pulses and	Ms. Rosalyn F. Tomimbang	Ms. Elvira Martinez
Legumes	FDA-DOH	NFA-OP
SC on Cocoa Products &	Ms. Elvira E. Nano	Ms. Ma. Theresa Corpuz
Chocolates (In Recess)	FDA-DOH	NDA-DA
SC on Codex Coordinating	Ms. Ma. Victoria D. Pinion	DA CODEX BODY Representative
Committee for Asia	FDA-DOH	DA
SC on Contaminants in	Ms. Emmylyn A Tagnia	Ms. Edith M. San Juan
Foods	FDA-DOH	FDC-NFA-OP
SC on Fats and Oils	Mr. Roel M. Rosales	Mr. John Mark Tan
	PCA-OP	FDA-DOH
SC on Fish and Fishery	Dr. Ulysses Montojo	Ms. Caroline Duller
Products	BFAR-DA	FDA-DOH
SC on Food Additives	Ms. Chrismasita Oblepias	Mr. Alberto R. Cariso Jr.
	FDA-DOH	FDC-NFA-OP
SC on Food Hygiene	Ms. Almueda David	Mr. John Gregory V. Aquino
	FDA-DOH	BAFS-DA
SC on Food Import and	Dr. Imelda Santos	Atty. Ronald R. De Veyra
Export Inspection	BAI-DA	FDA-DOH
Certification System		
SC on Food Labelling	Ms. Hannah Margaret M. Rabaja	Ms. Amelita C. Natividad
be on roou habening	FDA-DOH	FDC-NFA-OP
SC on Fresh Fruits and	Ms. Edna Guiang	Mr. Andrew Delos Angeles
Vegetables	BPI-DA	FDA-DOH
SC on General Principles	Asec. Hansel O. Didulo	Atty. Ronald R. De Veyra
So on General Trinciples	ASST SECRETARY FOR REGULATION	FDA-DOH
SC on Meat Hygiene (In	Atty. Beata H.O. Obsioma	Ms. Kris Jenelyn M. Pasiona
Recess)	NMIS-DA	FDA-DOH
SC on Methods of Analysis	Ms. Luz D. Padilla	Dir. Jocelyn E. Balderrama
and Sampling	FDC-NFA-OP	FDA-DOH
SC on Milk and Milk	Ms Caroline C. Duller	Ms. Judith Platero
Products	FDA-DOH	NDA-DA
SC on Nutrition and Foods	Ms Helena Alcaraz	Ms. Judith Platero
for Special Dietary Uses	FDA-DOH	NDA-DA
SC on Pesticide Residue	Ms. Aida Ordas	Ms. Rochelle H. Parangan
SC OII FESUCIUE RESIGUE	BPI-DA	FDA-DOH
SC on Processed Fruits and	Ms. Maria Theresa Cerbolles	Ms. Lennie Manipon
Vegetables	FDA-DOH	BPI-DA
SC on Residues of Veterinary	Dr. Jonathan Sabiniano	Mr. Phelan G. Apostol
Drugs in Foods	NMIS-DA	FDA-DOH
SC on Spices and Culinary	Dr. Herminigilda A. Gabertan	Ms. Joan Marie C. Alcazar
SC on Spices and Culinary Herbs	BPI-DA	FDA-DOH
SC on Sugars	Ms. Elane Malalay	Ms. Jean Nanette C. Sumagaysay
SC OII Sugars	FDA-DOH	SRA-DA
	Ms. Marilou Esterlina D. Arifalo	
TF on Animal Feeding	Ms. Marilou Esterlina D. Arifalo BAI-DA	Ms. Mary Grace E. Gabayoyo FDA-DOH
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TF on Antimicrobial	Dr. Irene Fariñas	Dr. Maria Fe B. Cabullo
Resistance (Concluded)	BOQ-DOH	BAI-DA

2013: Legal basis for Philippine participation was further strengthened with a national legislation: The Food Safety Act of 2013

AN ACT TO STRENGTHEN THE FOOD SAFETY REGULATORY SYSTEM IN THE COUNTRY TO PROTECT CONSUMER HEALTH AND FACILITATE MARKET ACCESS OF LOCAL FOODS AND FOOD PRODUCTS AND FOR OTHER PURPOSES

SECTION 9. Setting of Food Safety Standards

explicitly mentions the standards of the Codex Alimentarius Commission (Codex) as among the references SECTION 9. Setting of Food Safety Standards: Delineation of responsibilities Department of Agriculture: fresh foods or foods from the primary production and postharvest sectors of the food supply chain

Department of Health: processed and prepackaged foods.

Codex Contact Point

Rule 17.2 The Office of the Undersecretary for Policy and Planning, R&D and Regulations, DA, shall be the Codex Contact Point (CCP).

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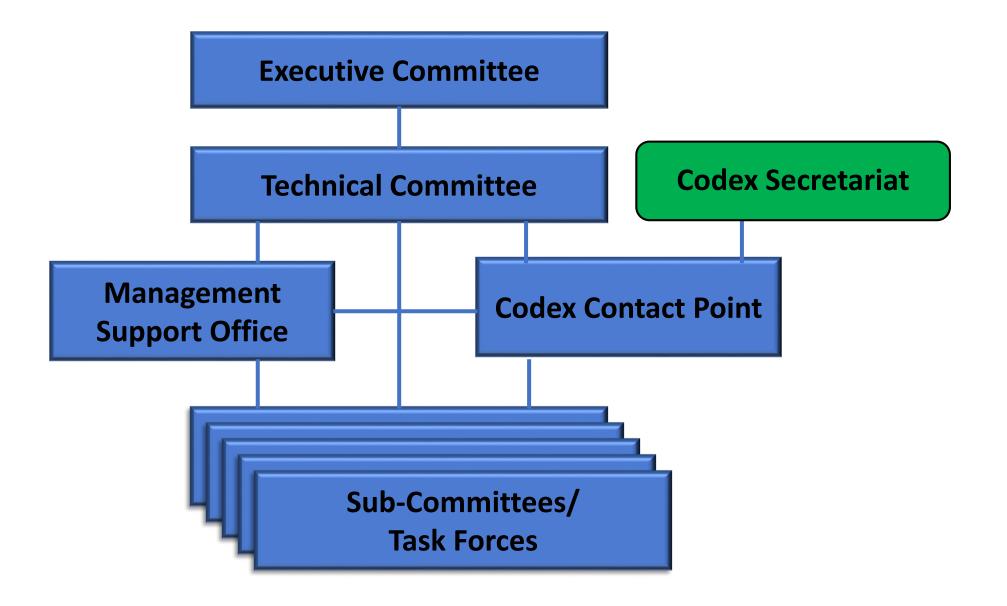
Developing national and regional positions and written comments

NCO Manual of Operations (MOP)

Process of Codex work: • organized • formalized

institutionalized

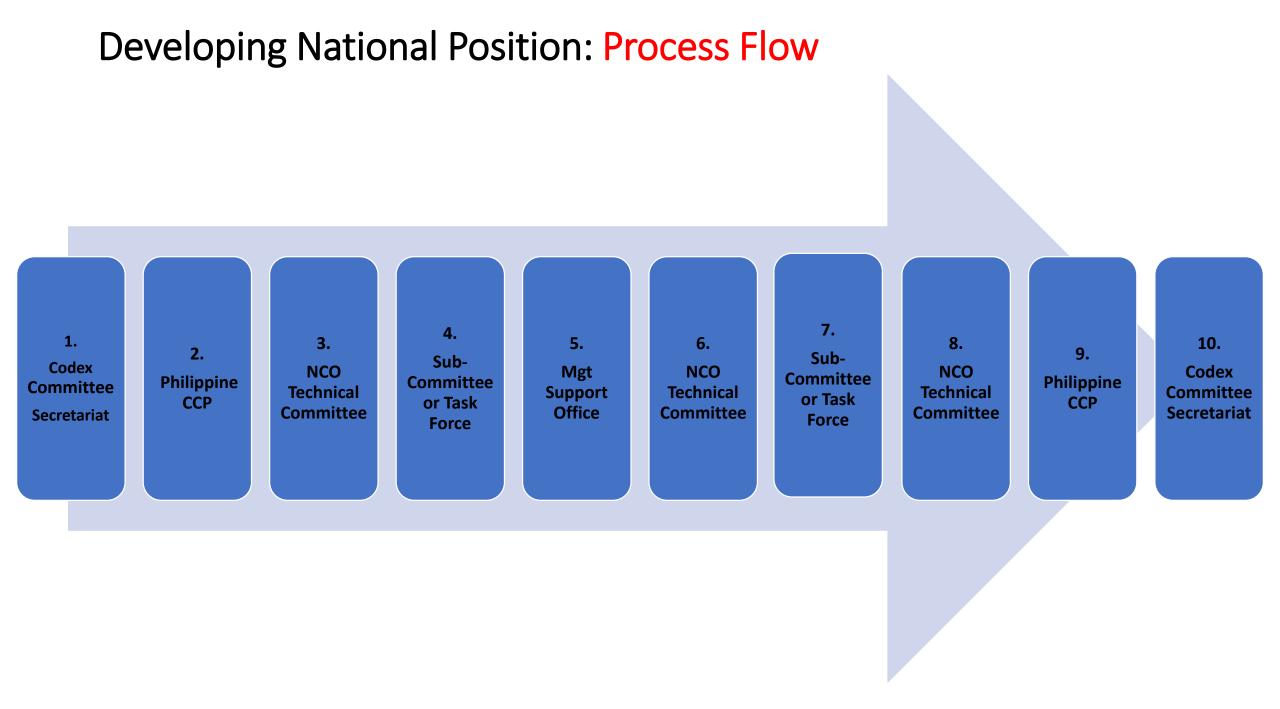
NCO Organizational Structure



In the TC: Observers

Duly designated representatives of:

- National Sectoral Committees of the Philippine Council for Agriculture and Fisheries (PCAF) of the DA
- Food organization, or food industry association such as the Philippine Association of Food Technologists, (PAFT), the Philippine Chamber of Food Manufacturers, Inc. (PCFMI), the Philippine Metrology Standard Technical and Quality (PMSTQ)
- National Consumer Affairs Council of the Department of Trade and industry (DTI)



➤The concerned SC/TF convenes and identify needs/issues, deliberates and prepares the country position, elaborated in the form of a discussion paper following a prescribed format, taking into account:

- public health protection;
- •food safety;
- •trade practices/market potential;
- economic impact to the country; and
- national policies

Decisions on the country position:

- ✓ Scientific/technical justification
- ✓ Results of risk assessment, risk categorization, and other tools of risk analysis
- Reports of FAO/ WHO expert bodies such as Joint FAO/WHO Expert Committee on Food Additives (JECFA); Joint FAO/WHO Expert Meetings on Microbiological Risk Assessment (JEMRA); Joint FAO/WHO Expert Meetings on Nutrition (JEMNU); other expert bodies such as European Food Safety Authority (EFSA); and local experts
- **Note:** The SC/TF may organize a **public consultation** with affected stakeholders. Comments generated are then considered and consolidated as appropriate to come up with the proposed country position.

The draft country position is reviewed by the TC and if there are any comments, the draft is sent back to the SC/TF for the necessary revision. The revised draft is recirculated to the TC.

Comments provided on (format for commodity standard):

- a. name of standard;
- b. scope;
- c. description;
- d. essential composition and quality factors;
- e. food additives;
- f. contaminant;
- g. hygiene;
- h. weights and measures;
- i. labelling; and
- j. methods of analysis & sampling

*Online Commenting System also employed through the CCP

Developing National Position: Substantive Process Reference documents:

- a. Previous Codex Committee/Task Force reports
- b. Circular letters (CLs) covering substantive and procedural matters such as agenda items of Codex subsidiary bodies, and copies of reports of Electronic/Physical Working Groups
- c. Codex Procedural Manual
- d. Current and former Philippine positions
- e. Positions of non-government organizations

If no further comments, the SC/TC Chairperson shall request for endorsement of the country position* from the TC Chair to the Codex Committee Secretariat through the Codex Contact Point

*this is the country's official stand, opinions, recommendations, and/or data contribution to draft standards, amendments under review, or other matters under deliberation at Codex subsidiary bodies.

*a country position is a requirement for attendance to a Codex meeting (aside from cost-effectiveness of participation)

Developing National Position: Timelines

ACTION	RESPONSIBLE PARTY	TIMELINE
Development and submission of draft country position	SC/TF	within 3 working days from circulation to SC/TF members
Review/approval of draft country position	TC	within 3 working days from its circulation to all TC members.
Revision and finalization of country position	SC/TF	final 3 working days

Developing Regional Position: ASEAN

➤The same process as developing national positions is followed by the TC and the SC/TF concerned.

➤There is a counterpart national Task Force (a TC Member) that takes the lead in collecting, reviewing, and consolidating comments and inputs from the concerned SCs/TF, based on the agenda and issues to be discussed at the ATFC.

The Philippines through the Department of Agriculture participates in the meetings of the ASEAN Task Force on Codex (ATFC)

Developing Regional Position: ASEAN

Philippines

- 1. Codex Committee on Nutrition and Foods for Special Dietary Uses (CCNFSDU)
- 2. Codex Committee on Processed Fruit and Vegetables (CCPFV)
- 3. Codex Committee on Sugar (CCS)

Some take home insights to share...

- 1. It is important to have national structure and organization to facilitate doing Codex work and ensure as much as possible that all inputs and comments are heard, deliberated on, and endorsed officially as a unified country/national position
 - •But structure and organization are useless without:
 - Government support and competence of those involved in Codex work (policymakers, regulators, risk assessors, risk managers, risk communicators and standard-setters)
 - Strong and active participation from private sector/industries and academe=users of standards and followers of technical regulations

✓ Adequate and sustained funding to participate in Codex activities

Some take home insights to share...

2. It is important to continuously engage with other Codex members and the international community to facilitate exchange of technical views and information

✓ promote consensus-building for a win-win situation
✓ build capabilities and expand knowledge



Thank you!

