Policies for the Promotion of Shokuiku
(White Paper on Shokuiku)
The Fiscal Year 2019 Edition

[Summary]

Ministry of Agriculture, Forestry and Fisheries
This report is the Policies for the Promotion of Shokuiku defined in Article 15 of the Basic Act on Shokuiku (Food and Nutrition Education) (Act No. 63 of 2005). The Act requires the national government to submit a report on measures that were taken for the promotion of shokuiku to the Diet each year. In this report, we describe the measures that were taken for the promotion of shokuiku in fiscal 2019.
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*In principle, the numbers given in figures and tables are rounded off, and therefore may differ slightly in summation from the totals indicated.*
Introduction: Basic Framework of the Shokuiku Promotional Policies

1. Basic Act on Shokuiku (Food and Nutrition Education)

- The Basic Act on Shokuiku (Food and Nutrition Education) was promulgated in June 2005 and took effect in July 2005 to comprehensively and systematically promote shokuiku policies, thereby contributing to healthy and cultured living of Japanese citizens and a thriving and prosperous society at present and in the future.
- The Act positioned shokuiku as the basis of human life which is fundamental to intellectual, moral, and physical education, which helps citizens acquire knowledge about shoku [comprehensive term for food and nutrition, diet, meals, and way of eating] and the ability to choose the appropriate shoku through their various experiences, enabling them to adopt healthy dietary habits.

2. Basic Plan for the Promotion of Shokuiku

- In March 2016, “The Third Basic Plan for the Promotion of Shokuiku” (The Third Basic Plan) was created in consideration of the past achievements and challenges of shokuiku. The Third Basic Plan, covering five years from fiscal 2016 to 2020, sets the basic policies including targets for the promotion of shokuiku, and proposes measures to be taken for the comprehensive promotion of it.
- The following five priority issues were established as the basic policies:
  1. the promotion of shokuiku among the younger generation,
  2. the promotion of shokuiku tailored to diverse lifestyles,
  3. the promotion of shokuiku that contributes to the extension of healthy life expectancy,
  4. the promotion of shokuiku to raise awareness of sustainable food cycle and the environment,
  5. the promotion of shokuiku aimed to pass down the Japanese food culture.

3. System to Advance Measures for Shokuiku

- The Ministry of Agriculture, Forestry and Fisheries (MAFF) is responsible for affairs concerning the preparation and promotion of the Basic Plan for the Promotion of Shokuiku. MAFF is promoting shokuiku as a government-wide initiative in coordination with other relevant ministries and agencies, including the Food Safety Commission of Japan (FSCJ), the Consumer Affairs Agency (CAA), the Ministry of Education, Culture, Sports, Science and Technology (MEXT) and the Ministry of Health, Labour and Welfare (MHLW).
- Rolling out shokuiku as a national campaign will require the national and local governments’ efforts and close coordination and collaboration among various community-level stakeholders, such as schools, childcare centers, persons engaged in agriculture, forestry and fishery industries, food-related business operators and volunteers.
Part I : Progress of Shokuiku Promotion Efforts

Featured Article: The Promotion of Shokuiku Among the Younger Generation

1. Positioning of Shokuiku Among the Younger Generation in the Third Basic Plan

- The Third Basic Plan sets “the promotion of shokuiku among the younger generation” as one of its priority issues.
- The younger generation (people in their 20s and 30s) is a generation that needs to realize the importance of dietary habits from a young age to prevent noncommunicable diseases and extend healthy life expectancy and make even greater efforts to habituate healthy dietary habits towards the “era of the 100-year life”.
- The younger generation is also the generation that will raise children who will support Japan’s future and they play an important role in teaching the importance of shoku to the next generation.
- In this featured article, the current status of dietary habits of the younger generation is analyzed and introduces the efforts of shokuiku mainly led by the younger generation.

2. Characteristics of the Younger Generation

- In the younger generation, 68.5% of men and 73.3% of women think that their health condition is good.
- According to “The National Health and Nutrition Survey in Japan, 2018”, 33.0% of men in their 30s were overweight (BMI $\geq$ 25kg/m²), and 19.8% and 19.3% of women in their 20s and 30s, respectively, were underweight (BMI $< 18.5$kg/m²).

- In the younger generation, 65.4% of men and 75.9% of women were interested in shokuiku.

3. Current Status of Dietary Habits of the Younger Generation

- There are four targets related to the younger generation set out in the Third Basic Plan.
  1. Percentage of young citizens who skip breakfast
  2. Percentage of young citizens who eat at least two well-balanced meals consisting of a staple food, a main dish, and side dishes almost every day
  3. Percentage of young citizens who have received and pass on traditional cuisine and table manners from their communities or families
  4. Percentage of young citizens who have the basic knowledge of food safety and are able to make appropriate decisions based on it
For the percentage of young citizens who skip breakfast (those who “eat breakfast 2-3 days a week” and “rarely eat breakfast”), the target is to reduce it to 15% or lower by fiscal 2020. In fiscal 2019, the percentage was 25.8%. Particularly worth noting, 31.5% of men skipped breakfast.

Breakfast Consumption Frequency (by sex and age)

<table>
<thead>
<tr>
<th></th>
<th>Men</th>
<th>Women</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total (n = 1,721)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Younger generation (n = 357)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total (n = 759)</td>
<td>82.5%</td>
<td>51.1%</td>
</tr>
<tr>
<td>20-39 (n = 162)</td>
<td>64.1%</td>
<td>10.1%</td>
</tr>
<tr>
<td>40-59 (n = 247)</td>
<td>58.0%</td>
<td>10.5%</td>
</tr>
<tr>
<td>60 years old and over (n = 350)</td>
<td>90.3%</td>
<td>2.3%</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th></th>
<th>Men</th>
<th>Women</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total (n = 962)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>20-39 (n = 195)</td>
<td>76.8%</td>
<td>10.5%</td>
</tr>
<tr>
<td>40-59 (n = 310)</td>
<td>70.0%</td>
<td>8.9%</td>
</tr>
<tr>
<td>60 years old and over (n = 457)</td>
<td>90.3%</td>
<td>4.9%</td>
</tr>
</tbody>
</table>


When those who skip breakfast were asked what are the factors that would make them eat breakfast, the most prevalent answer was “able to wake up early in the morning” for both men and women, followed by “have the time to prepare breakfast by myself” for men and “have an appetite in the morning” for women.

Factors Necessary for Breakfast Consumption (men, by age)

<table>
<thead>
<tr>
<th>Factor</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Able to wake up early in the morning</td>
<td>51.5%</td>
</tr>
<tr>
<td>Have the time to prepare breakfast by myself</td>
<td>47.1%</td>
</tr>
<tr>
<td>Have a habit of eating breakfast</td>
<td>45.6%</td>
</tr>
<tr>
<td>Have an appetite in the morning</td>
<td>45.6%</td>
</tr>
<tr>
<td>Able to prepare breakfast by myself with no hassle</td>
<td>41.2%</td>
</tr>
</tbody>
</table>

Factors Necessary for Breakfast Consumption (women, by age)

<table>
<thead>
<tr>
<th>Factor</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Able to wake up early in the morning</td>
<td>48.3%</td>
</tr>
<tr>
<td>Have an appetite in the morning</td>
<td>48.3%</td>
</tr>
<tr>
<td>Have a habit of eating breakfast</td>
<td>45.6%</td>
</tr>
<tr>
<td>Able to prepare breakfast by myself with no hassle</td>
<td>45.6%</td>
</tr>
<tr>
<td>Have the time to prepare breakfast by myself</td>
<td>31.7%</td>
</tr>
</tbody>
</table>


Case Study

Promotion of Shokuiku Project for the Younger Generation in Collaboration with Universities

In collaboration with four universities in the prefecture, Nagasaki Prefecture has been implementing a “promotion of shokuiku project for the younger generation in collaboration with universities”.

Students themselves have identified issues related to dietary habits of the younger generation and proposed project plans for addressing such issues. These include creating a collection of breakfast recipes and awareness-raising posters, and planning of breakfast cooking classes.

Various publicity activities have been carried out, such as introducing the collection of breakfast recipes using SNS and offering tasting and selling breakfast food items at school festivals.

At a breakfast cooking class
For the “percentage of young citizens who eat at least two well-balanced meals consisting of a staple food, a main dish, and side dishes almost every day”, the target is to increase it to 55% or higher by fiscal 2020. In fiscal 2019, the percentage was 37.3%.

When those who do not eat “almost every day” at least two well-balanced meals consisting of a staple food, a main dish, and side dishes what are the factors that would make them eat more such well-balanced meals, the most prevalent answer was “have the time”, followed by “do not take time and effort” for both men and women.

Case Study  
Efforts Aimed at Behavioral Change of University Students for Appropriate Amount of Rice Intake - Hands-on Seminar on “The 3・1・2 Meal Box Magic”

Since 2010, Rice Stable Supply Support Organization has been offering a hands-on seminar on “the 3・1・2 Meal Box Magic” for university students to teach them about well-balanced meals consisting of a staple food, a main dish and side dishes.

Based on the fact that there are many underweight young women and many people who eat a small amount of staple food (rice), the seminar uses a lunch box to teach students what a well-balanced meal looks like, which consists of an appropriate amount of a staple food (rice), a main dish and side dishes.
For the “percentage of young citizens who have received and pass on traditional cuisine and table manners from their communities or families”, the target is to increase it to 60% or higher by fiscal 2020. In fiscal 2019, the percentage was 61.6%, achieving the target.

For the “percentage of young citizens who have basic knowledge of food safety and are able to make appropriate decisions based on it (those who answered “always” and “sometimes”), the target is to increase it to 65% or higher by fiscal 2020. In fiscal 2019, the percentage was 70.3%, achieving the target.

#Gameni Tsukuro Project - Passing on a Local Cuisine to the Future Generations

Gameni (simmered root vegetables with chicken) is a local cuisine of Fukuoka, which is often eaten during New Years and festivals.

The #Gameni Tsukuro project implemented by Fukuoka City aims to make people think about and practice healthy living through shoku, use local ingredients in daily meals and gain knowledge of and disseminate the food culture of Fukuoka by making Gameni.

At a family cooking class, the participating parents and their children experience making Gameni, from preparing vegetables to cooking and serving it. The project aims to create an opportunity where people appreciate the pleasure of shoku with their loved ones through Gameni and pass on the local cuisine to the future generations.

Examining Food Safety with University Students - Focused on Caffeine

Nagoya City and FSCJ exchanged opinions with university students majoring in food and nutritional science on the basic concepts of food safety and caffeine overdose.

Working in groups, students designed posters that call attention to caffeine overuse with catch phrases that would appeal to a younger crowd like themselves, such as “don’t be fooled by caffeine” and “do you really need that much caffeine?”.
4. Dietary Habits in Childhood and Viewpoint on Future Dietary Habits

(Dietary Habits in Childhood)

- When the younger generation was asked to look back on their dietary habits in their elementary and junior high school years and the ages of 16 to 18, the percentage of those who answered “True” to the description “At home, I used to eat all three daily meals at a fixed time” decreased.

(relationship between childhood and current dietary habits)

- Compared to other people, those who answered “True” (“True” and “Somewhat true”) to the description “At home, I used to eat all three daily meals at a fixed time” through all ages from the elementary and junior high school years to the ages of 16 to 18 answered that they eat breakfast “almost every day” now.

(Viewpoint on Future Dietary Habits)

- In the younger generation, the most prevalent answer to the question to what they want to focus on in their daily dietary habit in the future was “I want to practice nutritionally well-balanced dietary habits” for both men (45.1%) and women (57.9%).

- Compared to other age groups, there were more people who answered “I want to practice nutritionally well-balanced dietary habits”, “I want to have more meals with my family and friends”, etc.
Environment in Which the Younger Generation Grew Up (people in their 20s and 30s)

In 2005, the Basic Act on Shokuiku (Shokuiku: food and nutrition education) came into effect and the nutrition and diet teacher system was established. Those who are currently in their 20s are the generation that grew up during the period when shokuiku efforts started to expand.

Creation of Educational Materials for the Younger Generation Based on the Online Survey Results, etc.

In fiscal 2019, MAFF conducted an online survey and group discussion to clarify the issues related to shokuiku of the younger generation. Based on the results of the online survey, it was found that about half of the people surveyed knew the phrase and meaning of a “meal consisting of a staple food, a main dish, and side dishes”.

Based on these, educational materials were created that give easy-to-understand tips for practicing the “just-right balanced dietary habits” for each person as the values and lifestyles of the younger generation diversify.
5. Shokuiku Efforts Mainly Led by the Younger Generation

- This section introduces some of the *shokuiku* efforts mainly led by the younger generation in the food cycle from production to consumption (production, distribution, consumption, disposal/preservation/reuse process).

**Examples of efforts mainly led by the younger generation in the food cycle from production to consumption**

- **Case Study Nougyou-Joshi (Female Farmers) Project to “Pass on the Importance of Food and Agriculture” to the Next Generation**
  
  - The Nougyou-Joshi Project, which has been supported by MAFF since 2013, holds *shokuiku* events and opportunities to experience farm work as one of its efforts in collaboration with companies and educational institutions.
  
  - On August 31 (Vegetable Day), 2019, “831 Yasai Festa” was held for preschoolers living in inner-city areas where they experienced harvesting, made vegetable bouquets, etc.
  
  - Through the participation in the harvesting, quiz and other activities, children learned that various people were involved before vegetables reach their dinner tables. During the vegetable bouquet making session, they saw and touched different types and shapes of vegetables and learned about them while having fun.
  
  - Utilizing the skills and real experience of female farmers, the Nougyou-Joshi Project makes efforts to spread the importance of food and agriculture through farm work experience, etc., and pass it on to the next generation.

Data Source: Prepared based on “A Guide to Shokuiku” by MAFF

Nature/Culture/Social Economy
Aiming for Sustainable Agriculture and Society

- Under the goal of creating “sustainable agriculture for the next 100 years and beyond”, Saka No Tochu Co., Ltd. has developed a distribution system in cooperation with young newcomers mainly in the Kansai region, which allows the vegetables to reach their consumers even in cases of small yields.

- The company introduces vegetables on a TV program, offers vegetable cooking classes and produces “Yasai no Kimochi Karuta” cards for children to learn about vegetables while playing cards. Through these efforts, the company helps consumers have a better understanding of vegetables and enjoy them, for example, for their different colors and conditions depending on the harvest time.

- The company aims to realize sustainable agriculture and society by supporting newcomers who are highly interested in environmentally-friendly agriculture, such as organic farming, and communicating to consumers the authentic tastes and appearance of vegetables.

Enjoy Delicious Food! Emergency Foods

- “Food and Smile!” is a volunteer organization managed by students who are studying at Miyagi Gakuin Women's University to become registered dietitians. The organization aims to contribute to the revitalization of the region through food.

- While working in collaboration with local companies and residents, the organization developed and disseminated recipes using “emergency foods” that take into consideration hygiene and nutrition and can be easily prepared with any ingredient available at shelters and households with as little water, electricity and gas as possible.

“Kyo 0 Market” by Students to Reduce Food Loss and Waste

- “Kyo 0 Market” is an awareness-raising event held by students of Ryukoku University to convey their message of how “Mottainai” it is that there are many food items that are thrown into the trash before they are even used.

- They held a “Mottainai supermarket” by gathering food items before their expiry dates and offered them to visitors free of charge. “Food loss and waste karuta” where elementary school children learned about recycled materials, etc. in a quiz format, and “Eco-cafe” to introduce visitors measures to address food loss and waste and kitchen waste.
Part II: Efforts for the Policies for the Promotion of Shokuiku

Chapter 1: Shokuiku at Households

Developing Healthy Lifestyle Habits for Children

- The percentage of students who eat breakfast every day was 86.7% for elementary school students and 82.3% for junior high school students. On the other hand, the percentage of students who skip breakfast was 4.6% for elementary school students and 6.9% for junior high school students.

- In fiscal 2019, MEXT and the National Institution for Youth Education collaborated to implement the “Early to Bed, Early to Rise, and Don’t Forget Your Breakfast” partner schools program in 12 areas nationwide.


Note: Question: “Do you practice the following in your life? Choose one answer that applies.” and “Do you eat breakfast every day?”

Answers: “Always,” “Usually,” “Rarely,” and “Never”

- In a class held by a diet and nutrition teacher.

Case Study: Shokuiku and Lifestyle Improvement Project Carried out by Everyone at Itako Daini Junior High School (“Early to Bed, Early to Rise, and Don’t Forget Your Breakfast” partner school program for fiscal 2018)

- At Itako Municipal Itako Daini Junior High School in Ibaraki Prefecture, the school, families and community work together to promote shokuiku across the region so that each student can set their own goals and improve their dietary habits and review lifestyle habits.

- Offering classes that covered topics matching the actual situation of the students helped them to learn the importance of eating breakfast, increasing the number of students who eat breakfast and make breakfast by themselves.

(Encouraging Shokuiku for Pregnant and Parturient Women and Citizens in Child-Rearing Age Groups)

- MHLW has created a leaflet for the general public that describes breastfeeding and weaning in an easy-to-understand manner based on the contents of the “Guidelines for Nursing/Bottle Feeding, and for Baby Food” revised in 2019.

- In fiscal 2019, an intermediate evaluation of the “Healthy Parents and Children 21 (phase 2)” was conducted. Improvements were made to 34 of the 52 targeted indicators.

Case Study: Eating Together with Family and Friends – “Tomo Shoku Project”


- By naming the act of “kyōshoku” with family members, local people, etc., as “Tomo Shoku”, the NPO aims to improve work-life balance and reform work styles.

- Kyōshoku means eating meals together with someone

- The project has been introduced by various entities, such as the universities declaring “Tomo Shoku” under the name of their presidents and local governments holding workshops as part of the “parenting school”. 
The number of diet and nutrition teachers employed in public elementary schools, junior high schools, etc. was a total of 6,488 teachers nationwide (as of May 1, 2019).

In the education guideline for each subject revised from 2017 to 2019, "Enhancing Shokuiku in Schools" continues to be positioned as a general rule.

Schools, being the core of our efforts, in cooperation with households and producers and related organizations, implemented the "Integrated Shokuiku Promotion Projects," which aim to foster children’s ability to manage their own diet. In fiscal 2019, 9 projects (21 implementing schools) were implemented nationwide.

School lunches are provided at 99.1% of all elementary schools and 89.9% of all junior high schools (as of May 2018).

In fiscal 2018, the national average for the use of domestically produced ingredients was 76.0%, and the usage rate of local produce was 26.0% (national average, by number of ingredients used).

MEXT has implemented the “Project to Address Social Issues via School Lunches” to advance further use of local produce in school lunches by developing new methodologies of food production, processing, and distribution, etc., and to roll out the best practices throughout the nation. Also, MAFF has trained and dispatched local production for local consumption coordinators who coordinate between producers and schools.

Approximately 80% of the current shokuiku promotion plans of each prefecture have set targets related to the use of local products in school lunches.
Case Study  Working Together with the Community to Reduce Food Loss and Waste and Advance Farm to Table by Using School Lunches (Efforts in the Project to Address Social Issues via School Lunches)

- The Tokushima Prefectural Board of Education has been working together with related parties centering on Kamiita Town to reduce food loss and waste and advance farm to table by using school lunches.
- In the field after the first harvesting is done, children conduct the second harvesting of nonstandard field crops that cannot be distributed as products. Then, these are processed and frozen into “chopped” or “paste” form by the processor to be used for school lunches.
- These efforts have resulted in a rise in the frequency of nonstandard field crops used and the percentage of local products used in school lunches.

Case Study  Using Locally Produced Field Crops in School Lunches

- In Kodaira City, Tokyo, a study group was established by the government, producers and JA Tokyo Musashi Kodaira Branch to promote the use of locally produced field crops in school lunches.
- To solve the issues related to the delivery of field crops, JA started a school lunch business that handles the delivery.
- As of fiscal 2006, the percentage of the use of locally produced field crops was 5.5% for elementary schools and 6.0% for junior high schools. In fiscal 2018, these percentages rose to 29.3% and 26.9%, respectively.

(Promotion of Shokuiku for Preschool Children)

- Systematic shokuiku efforts based on “National Curriculum Standards for Day-Care Center” for day care center, the “National Curriculum Standards for Integrated Centers for Early Childhood Education and Care” for centers for early childhood education and care were performed as a part of childcare and educational activities.

Case Study  Shokuiku Efforts Made by Kindergartens, Elementary Schools, Households and Communities as a Whole - Through the Cooking of a Local Cuisine, “Nettabo”

- Ishiyama Kindergarten in Miyakonojo City, Miyazaki Prefecture cultivates sweet potatoes from May with the first to third grade children of the adjoining elementary school. They mix these sweet potatoes with sticky rice cultivated by the fourth to sixth grade children of the same elementary school to cook a local cuisine, “Nettabo”, at a “Sukoyaka Festa”.
- The “Sukoyaka Festa” is enjoyed by various people including the elementary school children, their parents, elderly people in the community and diet improvement promotion members, providing an opportunity for social interaction across multiple generations.
Chapter 3  Shokuiku in Communities

“"A Guide to Shokuiku" states that “we are what we eat” and illustrates the “food cycle” from fields/sea/etc. to our tables and “how our diet evolves with age” based on life stages as the “circles of shokuiku”. The Guide presents specific efforts according to each stage.

The “Japanese Food Guide Spinning Top” was designed to help citizens take specific actions as specified by the “Dietary Guidelines for Japanese.” The guide has been disseminated and used through opportunities such as shokuiku-related events in the local communities.

MHLW has implemented a “Preventing Diabetes Strategic Project” to create an environment that is helpful for citizens who are working to prevent diabetes.

Mainly led by the Cabinet Office, a public-private collaborative project, the “Children’s Future Support National Movement” has been promoted. The project includes support for activities, such as kodomo shokudo [children’s cafeterias], that promote shokuiku for children in poverty and stop the perpetual cycle of poverty.

MHLW has informed the children’s cafeterias of the cautionary points, such as food safety management, and called on the governments, local residents, welfare staff and educators to cooperate with the activities of the children’s cafeterias.

MAFF provides relevant information on its website, so to enhance shokuiku efforts in communities which takes place in children’s cafeterias. MAFF also supports the provision of places for kyōshoku by understanding the needs of kyōshoku in the region and matching them with producers.

To promote the support for the health of elderly people in local communities, in fiscal 2019, MHLW created a public awareness tool that elderly people, their family members and government officials can use for frailty prevention* by utilizing the “Dietary Reference Intakes for Japanese (2020)”.

*A state of decreased physical and mental vitality (such as muscle strength and cognitive function) with aging, posing increased risks of functional impairment requiring nursing care, and death.

Case Study  Utilization of “Hyogo Prefecture’s Frailty Prevention/Improvement Program” at “commuting places” for Local Elderly People

Hyogo Prefecture has created the “Hyogo Prefecture’s Frailty Prevention/Improvement Program” in cooperation with the Hyogo Prefecture Medical Association, etc. The program is based on the “three guidelines for frailty prevention”: (1) pay attention to weight loss; (2) maintain oral health to be able to chew food properly; (3) eat three meals a day consisting of a staple food, a main dish and side dishes.

To help elderly people to be able to prevent frailty themselves, the program implements the following measures: (1) utilization of a video that provides information on nutrition and oral health in a quiz format; (2) offering meals to prevent/improve frailty by using meal distributors and providing nutritional and health education by registered dietitians and dental hygienists at “hangout places” where local elderly people gather and interact with each other; (3) establishing a contact system for medical/nursing care services when frailty is suspected.

Flow of “Hyogo Prefecture’s Frailty Prevention/Improvement Program”
MHLW organized the “40th Japan Dental Health Convention” in Fukushima Prefecture to promote shokuiku in dentistry and oral health. They have also supported efforts performed by the prefectures under the framework of the “8020 Campaign: Oral Health Promotion Program.”

Food-related business operators, etc. performed shokuiku efforts as part of their corporate social responsibility (CSR) activities.

MHLW implemented the “Smart Life Project” in partnership with companies, private entities, and local governments. Activities under a series of annual diet improvement campaigns were performed such as “One More Vegetable Dish for a Day,” which is aimed at meeting the target of a vegetable intake of at least 350 g, and “Tasty Meals with Minus 2 Grams of Salt per Day,” as well as “With Milk, for Daily Life.”

Based on the “Basic Policy for Promoting Fruit Tree Cultivation” and in partnership with producer groups, MAFF is encouraging citizens to eat more fruits at home and in school lunches, etc. through the “200 Grams of Fruits Every Day!” campaign.

The shokuiku volunteer members including volunteers for promoting improved dietary habits implemented community-based shokuiku activities.

**Case Study  Community-based Activities to “Health Promotion through Shoku”**

Aiming to “health promotion through food”, the Iwate Prefecture Hirono Town Diet Improvement Promoters Council promoted public awareness of healthy handmade snacks for young children, offered opportunities to cook local cuisine at junior high schools and organized cooking classes making recipes with a reduced/appropriate amount of sodium using local ingredients.

The council aims to prevent overeating and encourage households to maintain nutritional balance in their meals through efforts such as holding events and publishing a collection of recipes using the “balanced lunch box” that gives a clear view of the appropriate amounts of staple food, a main dish, side dishes, dairy product, fruit based on the “Japanese Food Guide Spinning Top”.

Cooking class for men incorporating a reduced-sodium recipe
**Case Study**

“Building Connections” and “Creating a Place for Everyone” Through Food at Kodomo Shokudo

- While operating a vegetable store, “Kimagure Yaoya Dandan” has been supporting children with their study and offering a place for adults to learn as well. In 2012, they opened a kodomo shokudo to create a place in the community where children can eat with peace of mind even when they are alone and where people can enjoy the warm rice and miso soup with lots of ingredients.

- Every Thursday, meals are offered to children for a coin (it can be 1 yen or 1 toy coin) and 500 yen for adults.

- As a safety net to prevent isolation of single-parent families and elderly people and also a “place for everyone”, the cafeteria collects and disseminates local information.

- For the “Nutrition Day/Nutrition Week 2019”, the Japan Dietetic Association has implemented various projects under the unified theme of “Enjoy nutrition - Tackle the double burden of malnutrition”.

- At “Nutrition Wonder 2019”, presentations were given to 200,000 people for tackling “underweight in young women, malnutrition in elderly people and obesity of middle-aged men”. The Nutrition Wonder Book was also distributed.

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**Article**

Examples of Corporate Efforts to Promote Shokuiku for the Health of their Employees

- MAFF conducted interviews with companies that are actively working on shokuiku for their employees, such as offering breakfast and “smart meals” for lunch and training for improving dietary habits. In March 2020, these interviews were compiled as a collection of case studies and published on the website of MAFF.

- MAFF expects that other companies that are planning to work on shokuiku for their employees will use these case studies as reference.
Chapter 4  Expansion of Shokuiku Campaign

- MAFF held the “14th National Convention on Promotion of Shokuiku in Yamanashi” in June 2019, as a core nationwide event during the Shokuiku Month of June.

- MAFF has conferred the “3rd Shokuiku Activity Awards” and other related awards.

- Up to now, all prefectures have created the Prefectural Plans for the Promotion of Shokuiku. As a result of awareness campaigns, more than 80% of local municipalities have created Municipal Plans for the Promotion of Shokuiku and the percentage is increasing steadily.

Article Raising Public Awareness of Shokuiku through “the 14th National Convention on the Promotion of Shokuiku in Yamanashi”

- Under the theme of “Food connecting people and future - From the home of Mt. Fuji with the longest healthy life expectancy, Yamanashi Prefecture to the rest of the nation”, the convention was held with 140 exhibit booths, 26 lectures and other various events, drawing about 22,000 people over two days.

- At the exhibition booths, panels related to shokuiku were displayed, food and soup tasting was offered and cooking classes for local cuisine were held.

Case Study Promoting of Shokuiku by the Collaborative Efforts of the Community - Connecting with Shoku Across Sabae City

- The “Genki Sabae Shokuiku Promotion Council” was formed in 2011 to comprehensively promote shokuiku in Sabae City, Fukui Prefecture based on the city’s shokuiku promotion plan and in collaboration with various food-related organizations and individuals.

- In the school lunch field project, children experience planting and harvesting vegetables under the guidance of farmer volunteers.

- Diet and nutrition teachers and committee members working collaboratively, lecturers are invited to elementary schools and hold shokuiku classes according to the grade of students.
MAFF has implemented support for activities providing first-hand experience of agriculture, forestry and fishery like that of education farms.

MAFF has established frameworks to welcome participants and disseminate information on “nōhaku” [countryside stays]. The participants stay in rural areas whose economy is based on agriculture, forestry or fisheries while experiencing Japanese traditional lifestyle and communication with local residents.

In addition to providing information on its website and distributing e-mail newsletters, MAFF promotes nationwide efforts, such as holding forums under the theme of promoting the use of local products.

Zao Mountain Farm in Yamagata Prefecture offers hands-on experience programs and picture-story shows at the farm, etc.

Through these opportunities, participants learn that dairy farming produces, nurtures and sells “life” to support society and people live with the benefits of “life” provided by nature.

The Hirado City Shokuiku Promotion Council in Nagasaki Prefecture is working to promote shokuiku for children with an aim to increase the usage ratio of local products to 80% by actively incorporating local cuisine in school lunches.

With the cooperation of local producers and sellers, ingredients that require time to prepare, such as Japanese silver leaf and bracken, are delivered after they are prepared and various seasonal ingredients are used in school lunches.
To facilitate consumer’s understanding of FLW, MAFF has created publicity materials such as posters, and distributed them to retailers for awareness-raising activities in collaborating retail stores nationwide.

In September 2015, the UN Summit adopted “2030 Agenda for Sustainable Development” for new UN Sustainable Development Goals (SDGs). Within the Goal 12 “Ensure sustainable consumption and production patterns” of 17 Goals, there is an international target of halving per capita food loss and waste (FLW) at the retail and consumer level and reducing FLW along production and supply chains.

“Act on Promotion of Food Loss and Waste Reduction” (Act No. 19 of 2019 ) was promulgated in May 2019 and enforced on October 1 of the same year.

To facilitate consumer’s understanding of FLW, MAFF has created publicity materials such as posters, and distributed them to retailers for awareness-raising activities in collaborating retail stores nationwide.

Food bank activities are expanding, in which they receive donations of unused food produced in the process of production, distribution and consumption from food companies and producers. As of March 2020, 120 organizations are active in Japan.

March 2020, MAFF provided opportunities for matching buyers and sellers, and subsidized storage/delivery fees for unused food that would have been used for school lunches if schools had not been closed as an emergency measure against novel coronavirus infections.

CAA, in collaboration with MAFF and the Ministry of the Environment (MOE), published “A Guide to Deliciously ‘Tabekiri (no leftover)’ when Eating-out”, which contains practical and cautionary points to promote “Tabekiri” when eating out.

MOE has implemented awareness-raising activities for FLW by using leaflets such as the “Seven Day Challenge! Food Loss Diary”. MOE established a portal site that aggregates information on FLW where each entity can obtain accurate and easy-to-understand information on FLW.

Changes in Japan’s Food Self-Sufficiency Ratio

Food self-sufficiency ratio for all food products (based on production value)

Food self-sufficiency ratio for all food products (based on calorie intake)

Data Source: MAFF. Food Balance Sheet.

Consumer enlightenment material for retail stores (by MAFF)

A Guide to Deliciously “Tabekiri (no leftover)” when Eating-out
“Act on Promotion of Food Loss and Waste Reduction”

On May 24, 2019, the Act on Promotion of Food Loss and Waste Reduction (hereinafter referred to as the Act in this section) was passed by the Diet to promote the reduction of FLW as a national movement through collaboration of various entities, such as the national government, local governments, business operators and consumers. The Act was promulgated on May 31, 2019 and enforced on October 1 of the same year.

The Act aims to promote the issue of FLW by clarifying the responsibilities of the national government, local governments and businesses, the role of consumers and designating basic policies and other measures for reducing FLW.

Initiatives for Promotion Month for Reducing Food Loss and Waste

In October, which is designated as the “Promotion Month for Reducing Food Loss and Waste” by the Act, various initiatives were implemented by each ministry.

On October 30, which is the “Promotion Day for Reducing Food Loss and Waste”, the “3rd National Convention for Food Loss and Waste Reduction” was held in Tokushima City, Tokushima Prefecture where presentations of advanced cases and talk sessions entitled “Reducing food loss and waste by using ICT” were held.

CAA disseminated the current situation, initiatives and case studies of FLW and other information that may be useful for those who are trying for reducing FLW through its website, etc., and introduced waste-avoidance recipes on the cooking recipe website, “Cookpad”.

MAFF published on its website the name of retailers (75 food business operators) that are engaged in consumers’ awareness-raising activities, such as displaying posters. MAFF also published 19 examples of the use of “Loss-non”, a logo of the NO-FOOD LOSS PROJECT.

In October 2019, MOE held the “Symposium on Food Loss and Waste Reduction Promotion” to strengthen cooperation among the national government, local governments, business operators and consumers. MOE also held quiz rallies and introduced display panels in Sendai, Osaka and Fukuoka City, mainly for families.
Chapter 6 Activities for the Inheritance of Japanese Food Culture

- Volunteers for promoting improved dietary habits provided hands-on learning opportunities in various places where children and their parents cook local cuisine together, such as “Oyakono Shokuiku Class”, to pass down local cuisine and food culture.

- The All Japan Chefs Association and the Nihon chourishikai (Japanese Licensed Cooks Association) continue to work on promoting shokuiku for children and parents through various events and contests.

- In 2013, “Washoku, traditional dietary cultures of the Japanese,” was registered as a UNESCO Intangible Cultural Heritage. Government, industry and academia are working together to promote protection/succession of the Japanese traditional food culture.

Article Efforts to Protect and Pass on “Washoku”

- MAFF has started making efforts to protect/succeed various food cultures (local cuisine) unique to each region. In fiscal 2019, meetings of the regional review committees consisting of members from local governments, university research institutes, private organizations, educators and private companies were held in 10 prefectures. These meetings studied the history, origin, related events, necessary ingredients, recipes and other information of the local cuisine selected by each region and posted the results on the website of MAFF.

- Efforts to foster nursery teachers, dietitians, etc. who play a core role in conveying the Japanese food culture to children and the child-rearing generation have also started, holding training sessions in 10 prefectures in fiscal 2019.
MAFF held the “Fourth All-Japan Children’s Washoku King Contest” where mainly elementary school students compete to demonstrate their knowledge and skills and draw pictures of traditional Japanese cuisine and culture.

MAFF has extended support so that sustainable efforts to rediscover traditional ingredients, etc., such as those found in local cuisines and traditional vegetables, with the cooperation of local governments, agriculture, forestry, and fishery operators and food-related business operators.

### Case Study: Cherishing and Passing on Our Food Culture, the “Taste of Uwajima”

- Uwajima City in Ehime Prefecture promotes shokuiku activities to “cherish and pass on their food culture” under the basic principle in the second Uwajima City shokuiku plan, “Appreciate food and foster the ability to live a healthy and fulfilling life”.

- In addition to a “local cuisine workshop” held for adults, a “visiting lecture for local cuisine” was held for elementary, junior high and high school students.

- As an approach to the younger generation that has little interest in local cuisine, leaflets of local cuisine were distributed and panels were exhibited for young parents who visited for medical examination of their babies to create an opportunity to trigger their interest in local cuisine.

### Case Study: Passing on the Local Cuisine, “Udon of Yoshida”

- “Udon of Yoshida” is a local cuisine that has been enjoy the countryside area of Fujiyoshida City, Yamanashi Prefecture.

- In 2010, Yamanashi Prefectural Hibarigaoka High School started to take actions to spread “Udon of Yoshida” as part of the lesson, such as creating a website. From 2014, they expanded their activities as an Udon Club.

- They disseminated information using various tools, such as a website, free paper and SNS and in 2018, opened an Udon store run by high school students.

- As the “Udon of Yoshida Tourism Ambassador”, they continue to actively disseminate information through various efforts, such as exhibiting at events within and outside the prefecture.
Chapter 7  Information Provision on Food Safety, Nutrition, and Other Related Matters

-As one of many approaches toward risk communications concerning food safety, CAA, FSCJ, MHLW and MAFF worked together to organize opinion exchange meetings.

-From July to August 2019, relevant ministries and agencies worked collaboratively to participate in parent-child events held in Miyagi, Tokyo and Kyoto Prefecture where they held a stage program for radioactive substances in food for elementary school students and their parents.

-MAFF provides information on its website, etc. so that consumers can acquire accurate knowledge about food safety and are able to appropriately select and handle food based on it.

-CAA has been making efforts to raise awareness of the new Food Labelling System among consumers and business operators. CAA dispatched lecturers to workshops, etc., revised the leaflets notifying the mandatory nutrition labelling and renewed its website.

Article  Consumer Education Efforts for the Utilization of Nutrition Labelling Taking Advantage of Regional Characteristics

- With the enforcement of the Food Labelling Act, CAA has been working to raise awareness and improve understanding of the mandatory nutrition labelling among consumers and business operators.

- In fiscal 2018, a research project on consumer education for the utilization of nutrition labelling was conducted in Tokushima Prefecture, which has been selected as a demonstration field. The results were compiled in a report and published in August 2019.

- Based on the results of the demonstration project, a program to promote consumer education for the utilization of nutrition labelling and a practical manual summarizing the key points when practicing the program were prepared.

- In November 2019, a briefing session was held on the results of the demonstration project conducted in fiscal 2017 and fiscal 2018 in Tokushima Prefecture.
Chapter 8 Surveys, Studies, and Other Efforts

- MEXT added and revised the composition values for 105 foods (including 81 newly listed foods) for the "Standard Tables of Food Composition in Japan - 2015 - (Seventh Revised Edition)", and published it as the "2019 Data Update of the Standard Tables of Food Composition in Japan - 2015 - (Seventh Revised Edition)".
- MHLW conducted the annual "National Health and Nutrition Survey" to learn about the state of citizens' health, nutritional intake, and lifestyle habits. The main focus of the 2019 survey is the improvement of the social environment.
- In December 2019, the SDGs Promotion Headquarters established the “SDGs Action Plan 2020.” The plan identified “Promotion of Shokuiku” as one of the initiatives for the priority issue of "Empowerment of All People" of the “Sustainable Development Goals (SDGs) Implementation Guiding Principles.”

Case Study “Onigiri Action”, Tackling Global Poverty with “Onigiri” (Rice Ball)

- TABLE FOR TWO International, a non-profit organization, implements initiatives toward achieving SDGs, such as ending poverty and hunger in developing countries and providing educational opportunities to children.
- The “Onigiri Action” that launched in fiscal 2015 is an initiative to deliver school meals to children in developing countries. The initiative works like this: every time someone posts a photo related to “Onigiri” on SNS, etc., its partner organizations make a donation equivalent to 5 school meals.

Article Nutrition for Growth (N4G)

- In 2012, London hosted the Olympic and Paralympic Games. “Nutrition for Growth” was launched as an international initiative to accelerate efforts to improve nutrition in the international community. Japan has been contributing to this initiative since 2013.
- Japan, as a hosting country of the Tokyo Olympic and Paralympic Games, plans to hold the Tokyo Nutrition for Growth Summit in Tokyo.

Article Efforts to Spread the Charm of Japanese Food and Culture at the G20 Niigata Agriculture Ministers' Meeting

- In May 2019, Japan chaired and hosted the “G20 Niigata Agriculture Ministers' Meeting” in Niigata City, Niigata Prefecture. 34 countries and organizations participated in the meeting.
- At the welcome reception, etc., dishes using ingredients produced in Niigata Prefecture and the areas recovering from the Great East Japan Earthquake were served. Also during the field tour, participants experienced a mochi (rice cake) making demonstration and took part in a Japanese tea ceremony.
Part III  Goals and Evaluating Progress of Shokuiku Promotion Efforts

- Comparing the target value of the current promotion of shokuiku, the survey for the current fiscal year shows that the target for “Percentage of citizens participated in kyōshoku in their communities, etc. at their request”, “Percentage of junior high schools that provide school lunches,” “Number of food companies registered as striving to reduce salt and fat in their food products,” “Percentage of young citizens who have had traditional dishes and table manners that form part of their community or family heritage passed on to them” and “Percentage of young citizens who have basic knowledge of food safety and are able to make appropriate decisions based on it” have already been achieved.

- However, some issues, such as the “percentage of children who skip breakfast” and the “percentage of young citizens who eat at least two well-balanced meals consisting of a staple food, a main dish, and side dishes almost every day”, remain on the agenda.

<table>
<thead>
<tr>
<th>Shokuiku Promotion Goals</th>
<th>Values in Fiscal 2015, When the Third Plan Was Created</th>
<th>Current Values (FY2019)</th>
<th>Target Values (FY2020)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Percentage of citizens who are interested in shokuiku</td>
<td>75.0%</td>
<td>76.2%</td>
<td>90% or more</td>
</tr>
<tr>
<td>2. Number of kyōshoku [breakfast or dinner eaten together with family members]</td>
<td>9.7 times/ week</td>
<td>10.0 times/ week</td>
<td>11 times or more/ week</td>
</tr>
<tr>
<td>3. Percentage of citizens participated in kyōshoku in their communities, etc. at their request</td>
<td>64.6%</td>
<td>73.4%</td>
<td>70% or more</td>
</tr>
<tr>
<td>4. Percentage of children who skip breakfast</td>
<td>4.4%</td>
<td>4.6%</td>
<td>0%</td>
</tr>
<tr>
<td>5. Percentage of young citizens who skip breakfast</td>
<td>24.7%</td>
<td>25.8%</td>
<td>15% or less</td>
</tr>
<tr>
<td>6. Percentage of junior high schools that provide school lunches</td>
<td>87.5% (FY2014)</td>
<td>93.2% (FY2018)</td>
<td>90% or more</td>
</tr>
<tr>
<td>7. Percentage of using locally produced food in school lunches</td>
<td>26.9% (FY2014)</td>
<td>26.0% (FY2018)</td>
<td>30% or more</td>
</tr>
<tr>
<td>8. Percentage of domestic ingredients used in school lunches</td>
<td>77.3% (FY2014)</td>
<td>76.0% (FY2018)</td>
<td>80% or more</td>
</tr>
<tr>
<td>9. Percentage of citizens who eat at least two well-balanced meals consisting of a staple food, a main dish, and side dishes almost every day</td>
<td>57.7%</td>
<td>56.1%</td>
<td>70% or more</td>
</tr>
<tr>
<td>10. Percentage of young citizens who eat at least two well-balanced meals consisting of a staple food, a main dish, and side dishes almost every day</td>
<td>43.2%</td>
<td>37.3%</td>
<td>55% or more</td>
</tr>
<tr>
<td>11. Percentage of citizens who routinely practice a healthy diet in which they take care to maintain a proper weight and limit salt intake in order to prevent or treat lifestyle diseases</td>
<td>69.4%</td>
<td>67.4%</td>
<td>75% or more</td>
</tr>
<tr>
<td>12. Number of food companies registered as striving to reduce salt and fat in their food products</td>
<td>67 companies (FY2014)</td>
<td>103 companies (FY2016)</td>
<td>100 companies or more</td>
</tr>
<tr>
<td>13. Percentage of citizens who take time to eat and chew well</td>
<td>49.2%</td>
<td>53.4%</td>
<td>55% or more</td>
</tr>
<tr>
<td>14. Number of citizens involved in volunteer groups, etc. that are engaged in the promotion of shokuiku</td>
<td>344,000 (FY2014)</td>
<td>365,000 (FY2018)</td>
<td>370,000 or more</td>
</tr>
<tr>
<td>15. Percentage of citizens (households) who have had agriculture, forestry or fishery experience</td>
<td>36.2%</td>
<td>39.3%</td>
<td>40% or more</td>
</tr>
<tr>
<td>16. Percentage of citizens who take action to reduce food loss</td>
<td>67.4% (FY2014)</td>
<td>76.5%</td>
<td>80% or more</td>
</tr>
<tr>
<td>17. Percentage of citizens who have received and pass on traditional cuisine and table manners from their communities or families</td>
<td>41.6%</td>
<td>47.9%</td>
<td>50% or more</td>
</tr>
<tr>
<td>18. Percentage of young children who have received and pass on traditional cuisine and table manners from their communities or families</td>
<td>49.3%</td>
<td>61.6%</td>
<td>60% or more</td>
</tr>
<tr>
<td>19. Percentage of citizens who have basic knowledge of food safety and are able to make appropriate decisions based on it</td>
<td>72.0%</td>
<td>79.4%</td>
<td>80% or more</td>
</tr>
<tr>
<td>20. Percentage of young citizens who have basic knowledge of food safety and are able to make appropriate decisions based on it</td>
<td>56.8%</td>
<td>70.3%</td>
<td>65% or more</td>
</tr>
<tr>
<td>21. Percentage of municipalities that have created and implemented the Municipal Plan for the Promotion of Shokuiku</td>
<td>76.7%</td>
<td>87.5%</td>
<td>100%</td>
</tr>
</tbody>
</table>

Data Sources for 1, 2, 3, 5, 9, 10, 11, 13, 17, 18, 19, 20: Ministry of Agriculture, Forestry and Fisheries, Survey on Attitudes Towards Shokuiku (Annual).
For 4: National Assessment of Academic Ability.
For 6: Survey of School Lunch Provision. “Values are for the school lunch system implementation rate in public junior high schools.
For 7, 8: Report on School Lunch Nutrition.
For 12: Number of companies registered for the “Smart Life Project.”
For 15: Survey on Diet and Agriculture, Forestry, and Fisheries Experiences
Note: The goals that have been achieved are colored in blue.